



## Agenda

In this presentation, we will give an overview of the methodologies and provisional documents developed in the first year of the NCCS, and the next steps in the implementation

- 1. General background
- 2. Risk assessments
- 3. Cyber-attacks and information flows
- 4. Supply chain controls and procurement recommendations

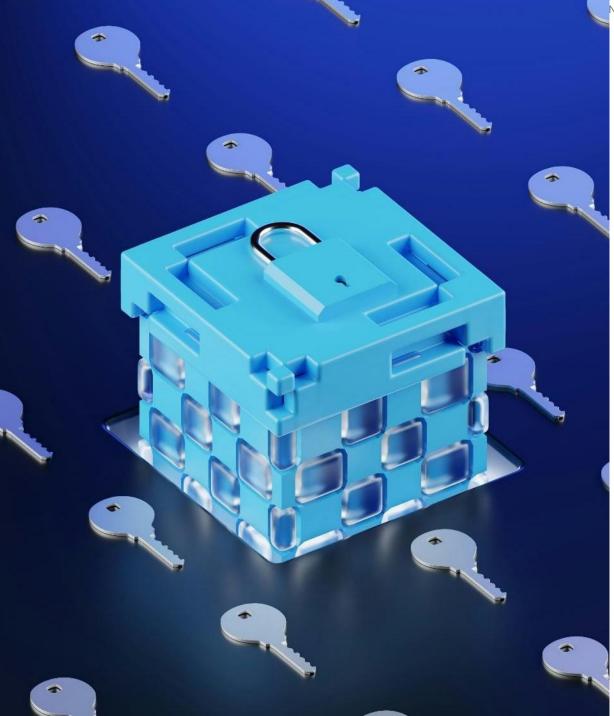


Why a network code on Cybersecurity (NCCS)?

1 Electricity is vital for European citizens and businesses

The interconnected European electricity grid is unique

The digitalisation is creating new risks and vulnerabilities



## What is the NCCS' Regulatory Background?

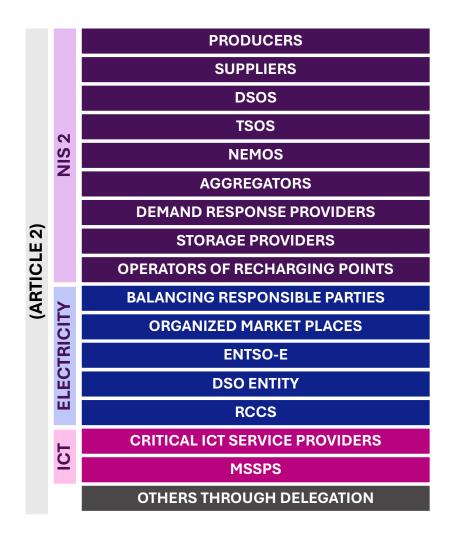
Delegated Act by the European Commission

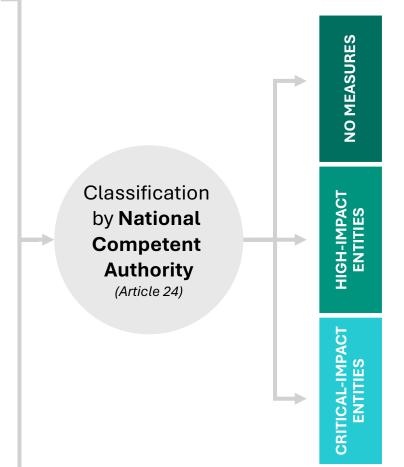
→ directly applicable and legally binding in all
EU Member States.

NCCS lays down **sector-specific rules** for **cybersecurity** aspects of cross-border electricity flows.

NCCS complements other European cyber security legislations (e.g. NIS-2), whenever cross-border electricity flows are concerned.

## Which entities are in scope of the NCCS?





The code shall apply to:

- High-impact entities:
   entity that carries out a
   process with a high
   electricity cybersecurity
   impact
- Critical-impact entities: entity that carries out a business process with a critical electricity cybersecurity impact

## Who is responsible for the governance of the NCCS?

#### **National Level:**

NATIONAL COMPETENT AUTHORITIES (NCCS-NCA)

NATIONAL REGULATORY AUTHORITIES (NRA)

**NIS COMPETENT AUTHORITIES** 

COMPETENT AUTHORITIES FOR RISK PREPAREDNESS (RP-NCAS)

COMPETENT AUTHORITIES RESPONSIBLE FOR CYBERSECURITY (CS-NCAS)

COMPUTER SECURITY INCIDENT RESPONSE TEAMS (CSIRTS)

#### Regional Level:

REGIONAL COORDINATION CENTERS (NEW)

#### **EU Level:**

**ENTSO-E** 

**DSO ENTITY** 

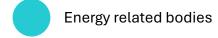
**ACER** 

**ENISA** 

**DG ENERGY** 

**DG CONNECT** 

**NEMOS** 







## Who are National Competent Authorities (NCCS-NCAs)?

- A national governmental or regulatory authority **responsible** for carrying out the tasks assigned to it in the NCCS (*Art*. 5).
- Designated by each member state six months after entry into force (Art. 5).
- They shall coordinate and cooperate with cybersecurity competent authorities, NRAs, RP-NCAs, CSIRTs and other authorities determined by each Member State to ensure fulfilment of NCCS and avoid duplication of tasks (Art. 5).
- The competent authorities may delegate tasks to other national authorities (Art. 4).
- They may perform inspections of critical-impact entities according to national law to verify their compliance to the NCCS (Art. 25)



development of the cross-border electricity cybersecurity risk assessment report

development of the common electricity cybersecurity framework

development of the cybersecurity procurement recommendation

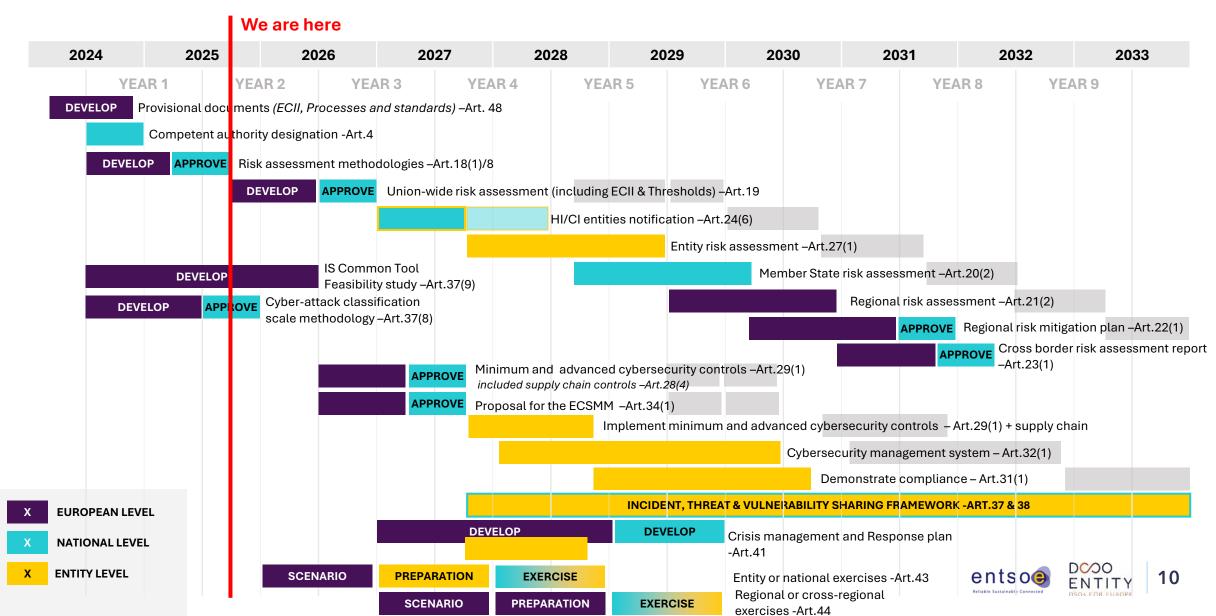
development of the cyber-attacks classification scale methodology

development of guidance on European cybersecurity certification schemes

development of the cybersecurity risk assessment methodologies

performance of the Union-wide/ regional cybersecurity risk assessment

## How and until when will the NCCS be implemented?



## Terms, conditions, and methodologies (TCMs) to be developed

Cybersecurity risk assessment methodologies

Comprehensive Cross-border electricity cybersecurity risk assessment report

Minimum and advanced cybersecurity controls

Minimum and advanced cybersecurity controls in the supply chain

Cybersecurity procurement recommendations

Cyber-attacks classification scale methodology

## What is the process behind the development of terms, conditions, and methodologies (TCMs)?

#### **Development (Art. 6)**

- TSOs, with the assistance of ENTSO-E and in cooperation with DSO Entity to develop proposals for TCM
- NCAs and ACER informed regularly

#### **Consultation (Art. 9)**

- TSOs, DSO entity & ENTSO-E to consult stakeholders,
   ACER & ENISA and NCCS-NCAs
- Duration of at least one month

#### Voting (Art. 7)

- TSOs unanimity, or qualified majority.
- If still no decision NCCS-NCAs to take the appropriate steps for the adoption of TCMs.
- DSO Entity to provide reasoned opinion 3w before deadline

#### Approval (Art. 8)

- NCCS-NCAs may prolong deadlines
- TCMs submitted to ACER
- NCCS-NCAs may request ACER's opinion
- ACER to consult with ENISA
- NCAs to decide in 6m
- May ask TSOs to amend (+2m)

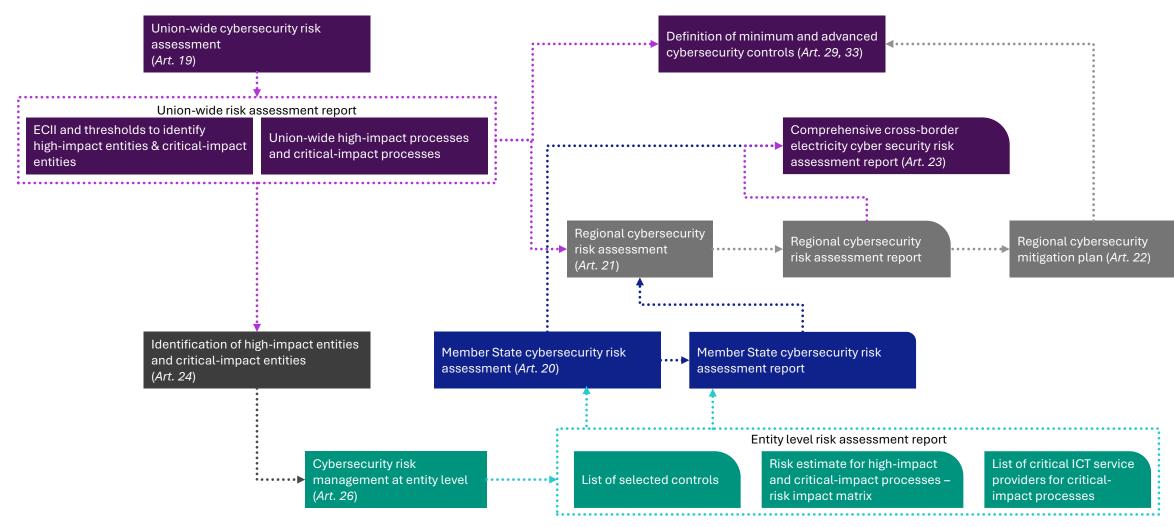
The process represents EU-level TCM development process. Regional TCMs development process may differ.

#### To contribute to the methodologies:

- TSOs and DSOs can be part of working groups through ENTSO-E and EU DSO Entity
- Other stakeholders can participate in the consultation round for TCMs

2 Risk assessments

## Cybersecurity risk assessment cycle



## Cybersecurity risk assessment methodologies (Art. 18)



#### **TIMELINE**



#### **LEVELS**



#### **OUTCOME**

## Completed 13 March 2025

#### **ENTSO-E**

- in cooperation with DSO Entity
- in consultation with the NIS Cooperation group

#### **UNION-WIDE**

**REGIONAL** 

#### **MEMBER STATE**

Cybersecurity risk assessment methodologies at Union, regional and member state level shall include:



A list of **cyber threats** to be considered, including supply chain threats



The **criteria** to evaluate the impact of cybersecurity risks as high or critical using defined thresholds for consequences and likelihood



An **approach** to analyse the cybersecurity risks coming from **legacy systems**, the **cascading effects** of cyber-attacks and the **real-time** nature of systems operating the grid



An **approach** to analyse the cybersecurity risks coming from the **dependency on a single supplier** of ICT products, ICT services or ICT processes



A **risk impact matrix** to measure the consequences and likelihood of a cyber-attack

## Next step: Union-wide cybersecurity risk assessment (Art. 19)



#### **TIMELINE**



#### STEPS OF THE PROCESS



### OUTCOME

Kick-off on 16 July 2026

To be completed 9 months after approval of RA methodologies

Will be repeated every 3 years

Stakeholder involvement is critical

Identify processes that could affect the operational security of the electricity system;



Determine the consequences of a cyber-attack



Identify the Union-wide high-impact and critical-impact processes



Define the ECII and high-impact and critical-impact thresholds

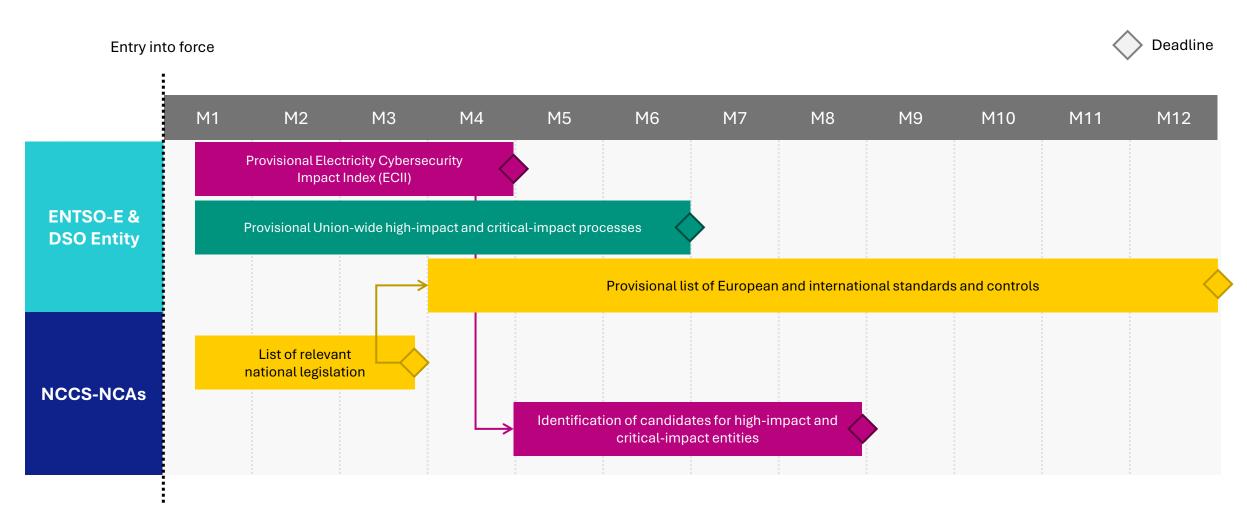


#### Union-wide cybersecurity risk assessment report:

- Risk impact matrix
- High-impact and critical-impact processes with:
  - Assessment of consequences of possible cyberattacks
  - Electricity cybersecurity impact index (ECII)
  - High-impact and critical-impact thresholds

Minimum and advanced cybersecurity controls will be based on the risk assessment

## What is the timeline for the provisional documents (Art. 48)?



NCCS-NCAs must notify candidates for high-impact and critical-impact entities by month 9 after entry into force.

NCCS obligations are **voluntary** for the candidates for high-impact and critical-impact entities.



#### Article 5

#### High-impact and critical-impact thresholds

Provisional thresholds for identifying high-impact and critical-impact processes are given in Table 2.
 The same thresholds apply to entities and processes.

Table 2: Provisional thresholds.

Member state	High-impact threshold	Critical-impact threshold	
Austria	500 MW	500 MW 3,000 MW	
Belgium	1,500 MW	3,000 MW	
Bulgaria	250 MW	3,000 MW	
Croatia	250 MW	3,000 MW	
Cyprus	250 MW	800 MW	
Czech Republic	500 MW	3,000 MW	
Denmark	1,000 MW	3,000 MW	
Estonia	500 MW	900 MW	
Finland	1,500 MW	3,000 MW	
France	1,500 MW	3,000 MW	
Germany	1,500 MW	3,000 MW	
Greece	500 MW	3,000 MW	
Hungary	500 MW	3,000 MW	
Ireland	500 MW	700 MW	

### What is it for?

- To determine which entities will likely need to implement the NCCS measures
- Competent authorities notified provisional high- or criticalimpact entities by 13 March 2025
- These entities may voluntarily fulfil the NCCS obligations up to half 2027

Critical-impact threshold

High-impact threshold







## 2. LIST OF UNION-WIDE HIGH-IMPACT AND CRITICAL-**IMPACT PROCESSES**

link: Provisional list of Union-wide highimpact and critical-impact processes.pdf

#### Operational security processes for the distribution system

The following processes are for the operational security of the distribution system.

#### Distribution system monitoring and control

Description	This process concerns the continuous monitoring and control of the distribution system from the central control rooms of the DSO and locally from substations.  The process includes real-time connections from the DSO to its TSO, including the real-time data exchange required by Article 44 of the SO GL.		
Expected impact	Critical		
Entities involved	DSOs (see Article 2 (1) (a) of the NCCS Regulation)		
Supporting assets involved	DSO SCADA system DSO EMS and (A)DMS systems, including systems for power flow calculations DSO substation automation systems DSO distribution automation systems Backup communication channels such as satellite phone or radio Weather forecast systems Load forecast systems		

### What is it for?

- To determine to which business processes inside the entity the NCCS measures will apply
- Entities should perform a risk assessment on all processes in the list
- If the assessment shows the process is high- or criticalimpact (based on ECII), it is in scope for the NCCS

















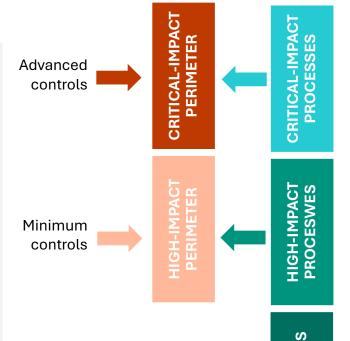
### 3. Provisional list of standards and controls

link: Network Code on Cybersecurity

ISO/IEC 27001: 2022  Annex A  control identifie	ISO/IEC 27001:2013  Annex A  control identifier	Minimum controls	Advanced controls
5,1	05.1.1, 05.1.2	Х	X
5,2	06.1.1	Х	X
5,3	06.1.2	х	X
5,4	07.2.1	Х	X
5,5	06.1.3	Х	X
5,6	06.1.4		X
5,7	New		X
5,8	06.1.5, 14.1.1	Х	X
5,9	08.1.1, 08.1.2	Х	X
5.10	08.1.3, 08.2.3	Х	X
5,11	08.1.4	Х	X
7,6	11.1.5		
7,7	11.2.9		
7,8	11.2.1		Х
7,9	11.2.6		
7.10	08.3.1, 08.3.2, 08.3.3, 11.2	.5	Х
7,11	11.2.2		X
7,12	11.2.3		X
7,13	11.2.4		X
7,14	11.2.7		X
8,1	06.2.1, 11.2.8	х	X
8,2	09.2.3	х	X
8,3	09.4.1	х	Х
8,4	09.4.5	х	Х
8,5	09.4.2	х	X
8,6	12.1.3	X	X
8,7	12.2.1	X	X

## What is it for?

- To determine which controls should be implemented by the entity
- Minimum controls apply inside high-impact perimeter
- Advanced controls apply inside critical-impact perimeter
- Implementation is **voluntary** in provisional phase





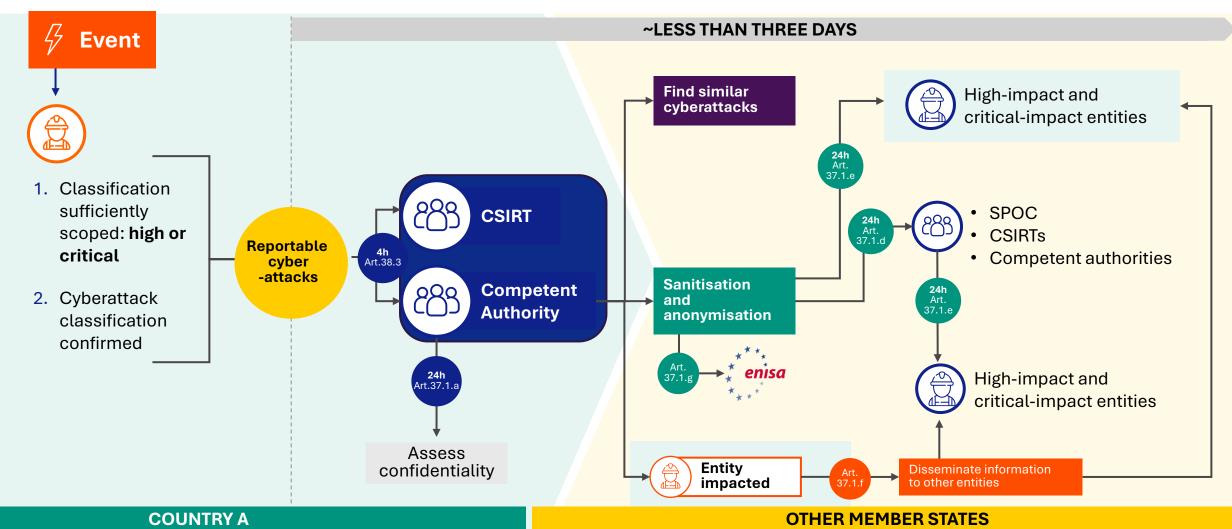
3 Cyber-attacks and Supply chain controls and procurement recommendations flows



## **NCCS:** Reporting cyber-attacks

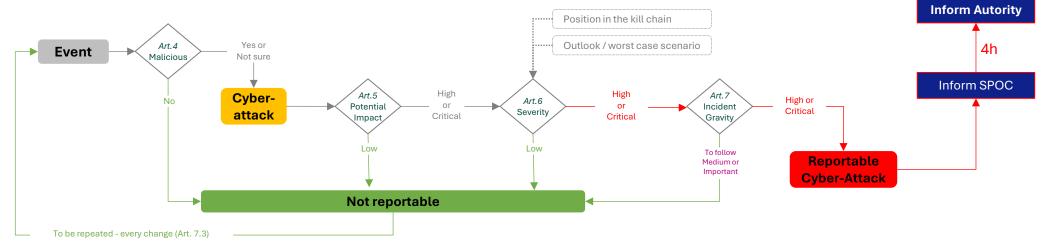
### What is it for?

To clarify what kind of incident must be reported





## The CACS methodology



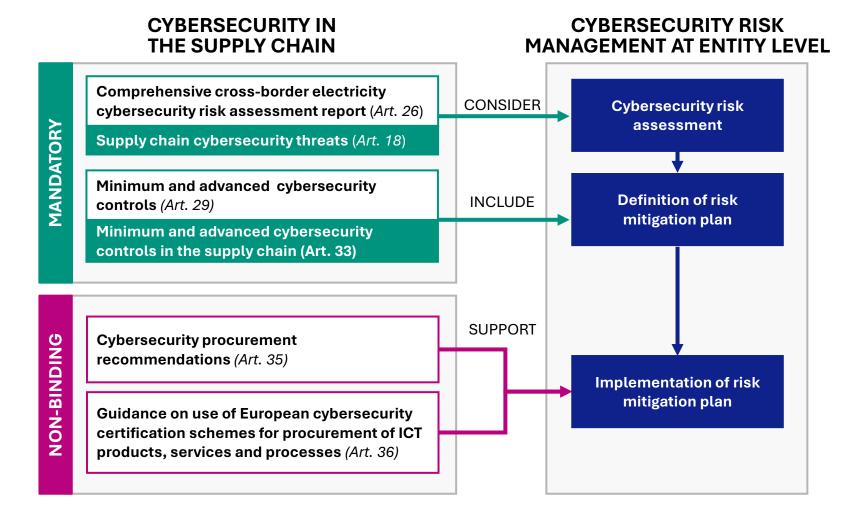
- Malicious root cause: the origin of the event is any human intention to deliberately cause harm or damage.
- **Not malicious root cause** means that the origin of the event is without any human intention to deliberately cause harm or damage.
- Uncertain root cause : consider Malicious

	<b>1,5GW</b> for big countries but in fact dépend of the country (250MW-1,5GW) For <b>3GW</b> >> from 800MW to 3GW		Potential Impact		
			Low PI <1,5GW	High PI [1,5GW ; 3GW]	Critical PI >3GW
Severity of the Attack	Low Severity	the attackers are trying to get access to one or more asset.	To follow gravity	Medium gravity	Important gravity
	و سے	the attackers have at least limited access to one or more assets	Medium gravity	High gravity	High gravity
	Critical Severity	more than one assets are impacted by lateral movement, or [the attackers] appear to be able to interrupt the process or perpetuate actions on one or multiple assets to destabilize the entity	Important gravity	High gravity	Critical gravity



Supply chain controls and procurement recommendations

## Cybersecurity in the supply chain and cyber risk management at entity level



During the cybersecurity **risk assessment phase**, each highimpact and critical-impact entity
shall **identify potential cybersecurity risks** considering:

- the cyber threats identified in the latest comprehensive crossborder electricity cybersecurity risk assessment report;
- potential supply chain threats.

Reference: Art. 26 (4a)(ii)

During the cybersecurity **risk treatment phase**, each high-impact
and critical-impact entity shall
establish an **entity-level risk mitigation plan** by selecting **risk treatment options** appropriate to
manage the risks and identify the
residual risks

Reference: Art. 26 (5)

## Minimum and advanced cybersecurity controls in the supply chain (Art. 33)



#### Minimum controls in the supply chain shall include:

- Recommendations for procurement of ICT products, services and processes
- Background verification checks of supplier's stuffs
- Secure systems development lifecycle
- Zero trust
- Secure supplier access

- Contractual obligations
- Traceability of the application of the requirements
- Support for security updates
- Right to audit cybersecurity
- · Assessment of risk profile of the supplier

#### Advanced controls in the supply chain shall include:

- Verification of cybersecurity specifications of ICT products services and processes via:
  - European cybersecurity certification schemes
  - · Verification activities selected by the entity

## Non-binding cybersecurity procurement recommendations (Art. 35)



TSOs, together with ENTSO-E, and in cooperation with the DSO entity, shall develop, in a work programme, sets of non-binding cybersecurity procurement recommendations that high-impact and critical-impact entities may use for the procurement of ICT products, services and processes.

Reference: Art. 35(1)

ENTSO-E, in cooperation with the DSO entity, shall provide ACER with a summary of the work programme within 6 months after the adoption of the regional cybersecurity risk assessment report, which means the latest by 13 June 2031, or its update, which occurs every three years.

Reference: Art. 35 (2)

#### The work programme shall also include:

- 1. a description and classification of the types of ICT products, services and processes used by high-impact and critical-impact entities;
- 2. the types of ICT products, services and processes for which the recommendations shall be developed.

Reference: Art. 35 (1)

Work programme update: Regional risk assessment report + 6 months



## **Gateway Security Profile**



Substation gateways are key components in grid automation systems, enabling the remote control of the grid by SCADA systems.



The Gateway Security Profile is a non-binding recommendation and is based on the following standards:

- IEC 62443-4-1: Secure product development
- IEC 62443-4-2: Technical security requirements

It also follows the rules set out in IEC 62443-1-5.

In line with IEC 62443-1-5, the security profile includes a risk assessment and a set of security requirements, developed according to the following process:



#### THREAT IDENTIFICATION

## DEFINITION OF SECURITY OBJECTIVES

## IDENTIFICATION OF SECURITY REQUIREMENTS

Identification of the information assets processed by the gateways

Identification of threats originating from external or internal actors that may compromise the security of those assets

Establishment of security objectives to protect the assets against identified threats (aligned with ISO/IEC 27002:2022 controls)

Definition, for each objective, of specific technical security requirements aimed at achieving those objectives

To tailor IEC 62443 requirements to the specific context of gateways, three types of contextualization and clarification were introduced:

- Contextualizations: Clarify how to apply the requirements in the operational context of the gateway (mandatory)
- Interoperability suggestions: Provide technical implementation ideas to promote compatibility between systems (optional)
- Implementation guidelines: Offer practical recommendations to support the application of the requirements (optional)



For each security requirement, its nature is defined as follows:

- **M (Mandatory)**: Required to be compliant with the profile
- C (Conditional): Required only if a specific condition applies
- Not selected: Not required by the profile but may be implemented voluntarily



# Thank you To learn more about NCCS, please visit the ENTSO-E or DSO Entity websites and YouTube channels.